Joint
Legislative
Millennium
Fund
Committee

February 23, 2026

Idaho Legislature

JOINT LEGISLATIVE MILLENNIUM FUND COMMITTEE
State Capitol
Room C305
Boise, Idaho 83720

SENATE MEMBERS
Van Burtenshaw, Chairman
Carl Bjerke
James Woodward
Janie Ward-Engelking
Carrie Semmelroth

HOUSE MEMBERS
Jordan Redman, Chairman
Marco Erickson
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TO: The Honorable Members of the Senate and House of Representatives of the State of Idaho

Pursuant to Idaho Code, Section 67-1808(6), the Joint Millennium Fund Committee is privileged to submit its annual report and recommendations for legislative consideration.

Respectfully submitted on behalf of the Joint Millennium Fund Committee,

Senator
Van Burtenshaw
Co-Chairman

Representative
Jordan Redman
Co-Chairman

Idaho Joint Legislative Millennium Fund Committee

Title 67, Chapter 18, Idaho Code

February 2026

FY 2027 Report and Recommendations

Committee Membership

The Joint Millennium Fund Committee consists of ten members - five members from the Senate and five members from the House of Representatives. Three members are appointed by the President Pro Tempore of the Senate, one of whom is co-chairman of the committee, and two are appointed by the Minority Leader of the Senate. In the House, three members are appointed by the Speaker, one of whom is co-chairman, and two are appointed by the minority leader of the House of Representatives. The term of a member coincides with the term of election to the Legislature. Any vacancy on the committee is filled by the appointing authority of that member, and members may be reappointed to a subsequent term. Current members are:

Senate	**House**
Van Burtenshaw, Chairman	Jordan Redman, Chairman
Carl Bjerke	Marco Erickson
James Woodward	Brandon Mitchell
Janie Ward-Engelking	Brooke Green
Carrie Semmelroth	Soñia Galaviz

Powers and Duties of the Committee

The committee is required to meet no less than twice each year. It establishes its own rules for governance and operation of committee proceedings. It may also solicit applications for funding from the Idaho Millennium Income Fund and meet to hear testimony. The committee also has the power and duty to evaluate the actual and potential success of programs funded with moneys from the income fund, and to present recommendations annually to the Legislature. The committee is supported by staff from the Legislative Services Office.

Millennium Funds

The *Idaho Millennium Income Fund* consists of distributions from the Idaho Millennium Permanent Endowment Fund, the Idaho Millennium Fund and such moneys that may be provided by legislative appropriations. The income fund is managed by the State Treasurer and retains its own earnings. The uses of this fund are determined by legislative appropriation.

The *Idaho Millennium Permanent Endowment Fund* consists of eighty percent of moneys received each year by the state of Idaho on and after January 1, 2007, pursuant to the master settlement agreement entered into between tobacco product manufacturers and the state, and any other moneys that may be appropriated or otherwise directed to the fund. Each year, the State Treasurer is to distribute five percent of the fund's average monthly fair market value for the first twelve months of the preceding twenty-four months, to the Idaho Millennium Income Fund, providing that the distribution does not exceed the fund's fair market value on the first business day of July.

Likewise, the *Idaho Millennium Fund* consists of twenty percent of moneys received each year by the state of Idaho on and after January 1, 2007, pursuant to the master settlement agreement entered into between tobacco product manufacturers and the state and any other moneys that may be appropriated or otherwise directed to the fund. Each year, the State Treasurer is to distribute five percent of the fund's average monthly fair market value for the first twelve months of the preceding twenty-four months, to the Idaho Millennium Income Fund, providing that the distribution does not exceed the fund's fair market value on the first business day of July.

Committee Meetings

The Joint Millennium Fund Committee held three meetings in Boise on December 17, 2025, January 29th, 2026, and February 12th, 2026, to receive reports on the use of funds, to review new funding requests, and to develop funding recommendations for the consideration of the Joint Finance-Appropriations Committee. On February 12th of 2026, the committee finalized its recommendation to the Legislature. The Committee held all meetings at the Idaho State Capitol Building. A quorum of members were present at each meeting.

The Joint Millennium Fund Committee discussed its intent to identify an appropriate number of programs to strongly support the committee's intended mission of prevention, cessation and treatment of substances with a primary focus on Idaho's youth.

Committee Recommendations

On February 12, 2026, all ten members were present. Committee recommendations included the following:

1. Fund mid-size grants to community-based projects throughout Idaho in the amount of $692,200 in onetime funds for Fiscal Year 2027. Grant allocations are administered by the Idaho Children's Trust Fund.

2. Support for 12 teen assessment centers located across the state in the amount of $1.0 million in onetime funds for Fiscal Year 2027. The Department of Juvenile Corrections will administer the funding to the centers on behalf of the Idaho Safe Teen Assessment Center Coalition (ISTACC). (*Note: Representative Erickson abstained from the vote as he is directly associated with a youth assessment center.)*

3. Fund 10 child advocacy centers across the state in the amount of $3.0 million in onetime funds for Fiscal Year 2027. The Idaho Council on Domestic Violence and Victim Assistance (ICDVVA) will administer the funding to the centers on behalf of the Idaho Network of Children's Advocacy Centers.

4. Provide funding in the amount of $150,000 ongoing funds to strengthen health outcomes and broaden access to recovery tools for Upriver Youth Leadership Council Recovery Center for Fiscal Year 2027. The Department of Health and Welfare will administer the funding.

5. Provide $5.0 million in onetime funds for a statewide drug awareness media campaign for Fiscal Year 2027. The Office of Drug Policy will run the media campaign. It is recommended the state procurement process be followed to identify a suitable public relations firm. The Joint Millennium Fund Committee requests to be a part of and consult on the proposal review, and the selection process. A full report, along with all data collected, will be presented to the committee.

6. Provide $25.0 million onetime funds for Medicaid claims payments in Fiscal Year 2027 reducing the General Fund impact in FY 2027. It is further recommended that any remaining, unused moneys at the end of the fiscal year be returned to the Millennium Income Fund.

Recommended Idaho Millennium Income Fund NEW Appropriations:

Name of Agency/Organization	Onetime/Ongoing	Amount
Idaho Children's Trust Fund	Onetime	$692,200
DJC on behalf of Idaho Safe Teen Assessment Centers Coalition	Onetime	$1,000,000
ICDVVA on behalf of Idaho Network of Children's Advocacy Centers	Onetime	$3,000,000
DHW on behalf of UYLC Recovery Center	Ongoing	$150,000
Office of Drug Policy	Onetime	$5,000,000
DHW as recommended by the Governor for Medicaid	Onetime	$25,000,000
Total:		**$34,842,200**

Recommended Language:

SECTION 1. USES OF THE IDAHO MILLENNIUM INCOME FUND. The Joint Millennium Fund Committee, pursuant to Section 67-1808(6), Idaho Code, recommends that all moneys available for appropriation from the Idaho Millennium Income fund beginning in fiscal year 2024 and each year thereafter be prioritized for programs that focus on prevention, cessation, and treatment related to tobacco, vape, alcohol, illegal substances, and other substances that may be abused beyond the intended uses and for the overall safety and well-being of Idaho youth. Funding should be prioritized first to programs that benefit Idahoans under 18 years of age and then for adults with higher risk factors for abusing or using various substances described in this section. It is the recommendation of the Joint Millennium Income Fund that no moneys from the Idaho Millennium Income Fund be used for the payment of Medicaid claims. In accordance with the priorities of this section, any requested funds not already an ongoing appropriation in fiscal year 2027 shall be presented in the Legislative Budget Book as a request for new onetime appropriation in the Idaho Millennium Fund Program and in the respective agency budgets. Consistent with Section 67-1806, Idaho Code, the Joint Millennium Fund Committee shall be responsible for the official recommendation on the uses of the Idaho Millennium Income Fund.

SECTION 2. COMMUNITY-BASED RECOVERY CENTERS. Of the moneys appropriated to the Department of Health and Welfare for the Substance Abuse Treatment and Prevention Program from the Idaho Millennium Income Fund in Section 1 of Senate Bill No. 1108 as enacted by the First Regular Session of the Sixty-eighth Idaho Legislature, $1,500,000 shall be distributed for the purpose of continued funding to eligible community-based recovery centers. "Community-based recovery center" means a not-for-profit organization with an oversight advisory board and a verifiable physical location where support services are provided to Idahoans at no cost or at very limited cost based on ability to pay, that operates at least twenty-five (25) consistent hours each week, and that has sufficient square footage for walk-in visits and group activities for recovery support. Services provided may include peer-to-peer support, job training, recovery support to reduce substance use, recovery coaching, and references to other community-based recovery services. Funds shall be used by the community-based recovery centers to support the operations of the center, including but not limited to personnel costs, rent or lease expenses, basic supplies, and other operating costs. Community-based recovery centers shall provide to the Department of Health and Welfare a document that demonstrates operational and fiscal accountability for the center. Community-based recovery centers shall work in partnership with the Department of Health and Welfare and sign an attestation letter or equivalent document that ensures funds will be used in accordance with this section, with Section 2 of this act, and with any other applicable rule or law, and that all moneys received will be accounted for using generally accepted accounting principles. Funding is allocated for

eligible centers for the cities of Boise, Caldwell or Nampa, Coeur d'Alene, Emmett, Idaho Falls, Kamiah, Lewiston, Moscow, Pocatello, and Twin Falls.

SECTION 3. COMMUNITY-BASED RECOVERY CENTERS OVERSIGHT. (1) The Department of Health and Welfare shall provide oversight for the appropriated funds provided in Section 2 of this act for community-based recovery centers. The Department of Health and Welfare shall:

(a) Provide four distributions of $37,500 for a total distribution of $150,000 to each eligible center. Distributions shall occur no later than July 15, 2026, October 15, 2026, January 15, 2027, and April 15, 2027;

(b) Receive and compile two reports from each center and transmit each report to the Budget and Policy Analysis Division of the Legislative Services Office on behalf of the Joint Millennium Fund Committee by December 30, 2026, and by June 30, 2027, or as soon thereafter as is practicable. The format of the report and the content therein shall be developed by the department and approved by the Budget and Policy Analysis Division of the Legislative Services Office;

(c) Withhold or recover distributions pursuant to paragraph (a) of this subsection if the center is not operating or has indicated it intends to no longer operate prior to the close of the fiscal year, if it does not provide any of the required reports, or otherwise as needed to address legal or fiscal concerns regarding funds provided to a center. The department shall notify the center immediately with detailed information on identified concerns and potential amounts subject to recovery. Amounts subject to withholding or recovery shall be based on the time frame in question; and

(d) Assist each center, as needed, to ensure services are being provided as intended by this act and to meet the needs of that local community.

(2) The Department of Health and Welfare shall not have the authority to directly manage any center or direct any center to perform functions not required in this section or Section 2 of this act. If the Department of Health and Welfare has reason to believe that appropriated funds are used in violation of this section or Section 2 of this act or any other rule or law, the department shall immediately notify the center in question, the Budget and Policy Analysis Division of the Legislative Services Office, and the Executive Office of the Governor of any misuse or perceived misuse of funds. The Department of Health and Welfare shall work collaboratively with such center and the Executive Office of the Governor to develop an appropriate corrective action plan. If funds were withheld pursuant to Subsection (3)(c) of this Section while a center made necessary adjustments according to the corrective action plan and the center continued operations according to the provisions of this act, then the department shall provide any withheld funding no later than 30 days upon completion of the corrective action plan.

(3) Should any of the community-based recovery centers as defined in Section 2 of this act cease to operate or not be operational in accordance with the requirements of this section and Section 2 of this act within 30 days of any quarterly distribution date identified in this Section, the State Controller, at the request of the Department of Health and Welfare, shall transfer any quarterly distribution moneys back to the Idaho Millennium Income Fund as soon as practicable. If a delay occurs as a result of action or inaction by the Department of Health and Welfare, funds shall be retained until such time that a payment can be made to an eligible center or it can be determined that a center will no longer be able to operate. A decision to no longer operate requires agreement from the identified center, the Department of Health and Welfare, and the Executive Office of the Governor. If a resolution is not reached by the end of the fiscal year, all moneys shall be returned to the Idaho Millennium Income Fund and adequate documentation shall be independently provided by the center and the Department of Health and Welfare to the Budget and Policy Analysis Division of the Legislative Services Office no later than 30 days after the end of the fiscal year documenting why a resolution could not be reached.

SECTION 4. ESTABLISHING A NEW COMMUNITY-BASED RECOVERY CENTER. (1) If any of the ten cities identified in Section 2 of this act does not have an approved center by no later than 14 days after a payment date identified in Section 3 of this act and it does not appear that a previously existing center for that city will be operational with the conditions set forth in this act, the Department of Health and Welfare shall allow eligible organizations to apply through a competitive application process. The Department of Health and Welfare, a representative from that city's regional behavioral health board or representative from the Executive Office of the Governor if a regional behavioral health board is not operational, and a representative from that city's regional public health district shall review each application and select the most qualified organization to operate a community-based recovery center for that city. The Department of Health and Welfare shall immediately notify the Budget and Policy Analysis Division of the Legislative Services Office of the selected organization chosen to operate the center. Funds may be provided to a new center if it is selected and operational within 45 days after a distribution date provided for in Section 3 of this act. If a center is not operational within 45 days, then funds related to that quarterly distribution shall be transferred back to the Idaho Millennium Income Fund by the State Controller as soon as practicable at the request of the Department of Health and Welfare. Should a qualified applicant not be selected to operate the center, then all appropriated funds that are allocated for that center shall be transferred back to the Idaho Millennium Income Fund by the State Controller at the request of the Department of Health and Welfare no later than 30 days after the date identified for the fourth quarterly distribution.

(2) If the Department of Health and Welfare has received interest to establish an additional center or replace one of the current ten regional centers due to a lack of qualified options, the department shall make an official request to the Idaho Legislature by including an enhancement request in its fiscal year 2028 budget request submitted to the Legislature and the

Governor. A formal presentation shall be made to the Joint Legislative Millennium Fund Committee and, if needed, the Joint Finance-Appropriations Committee.

SECTION 5. STATE DEPARTMENT OF EDUCATION. In addition to any other appropriation provided by law, there is hereby appropriated to the State Department of Education for the Student Services Program $3,500,000 from the Idaho Millennium Income Fund to be expended for trustee and benefit payments for the period July 1, 2026, through June 30, 2027.

SECTION 6. AFTER-SCHOOL PROGRAMS. Of the moneys appropriated for the State Department of Education in Section 4 of this act for after-school programs, moneys distributed by the department shall be expended by a school district or public charter school for after-school programs that provide education on the prevention and cessation for the use of tobacco, alcohol, and other substances. All programs must comply with Section 33-201, Idaho Code, regarding age compliance for programs offered.

SECTION 7. In addition to any other appropriation provided by law, there is hereby appropriated to Idaho Public Television $50,000 from the Idaho Millennium Income Fund to be expended for personnel costs for the period July 1, 2026, through June 30, 2027.

SECTION 8. Notwithstanding any other provision of law to the contrary, the appropriation made to Idaho Public Television is hereby reduced by $50,000 for operating expenditures from the Idaho Millennium Income Fund for the period July 1, 2026, through June 30, 2027.

SECTION 9. DEPARTMENT OF JUVENILE CORRECTIONS. In addition to any other appropriation provided by law, there is hereby appropriated to the Department of Juvenile Corrections for the Community, Operations, and Program Services Program $1,000,000 from the Idaho Millennium Income Fund to be expended for trustee and benefit payments to Idaho Safe Teen Assessment Centers for the period July 1, 2026, through June 30, 2027.

(1) Any moneys appropriated from the Idaho Millennium Income Fund to the Department of Juvenile Corrections for youth assessment centers shall be considered a onetime appropriation with no expectation of future financial support.

(2) In order for a youth assessment center to receive moneys from the Idaho Millennium Income Fund, the center shall provide a detailed sustainability plan that demonstrates how that center can remain operational without reliance on state funds. Each plan shall include documentation stating financial commitments for ongoing financial support for the center. The sustainability plan shall be submitted to the Department of Juvenile Corrections and the Budget and Policy Analysis Division of the Legislative Services Office prior to the Department of Juvenile Corrections distributing any moneys.

(3) Funding shall be distributed to eligible youth assessment centers based on criteria set forth by the Department of Juvenile Corrections. Funding for the period July 1, 2026 through June

30, 2027, shall be distributed in two installments with the first distribution to occur no later than July 15, 2026, and the second distribution to occur no later than December 1, 2026. Funding determination made by the Department of Juvenile Corrections shall be considered final.

(4) Each youth assessment center that receives moneys from the Idaho Millennium Income Fund shall sign an attestation letter or equivalent document that demonstrates how distributed moneys will be used in accordance with this section and with any other applicable rule or law, that confirms that all moneys received will be accounted for using generally accepted account principles, and that demonstrates how the center will maintain operational and fiscal accountability throughout the year. This information shall be provided to the Department of Juvenile Corrections and the Budget and Policy Analysis Division of the Legislative Servies Office prior to the Department of Juvenile Corrections distributing any moneys. Each center must maintain adequate records for revenue and expenditure verification. If a center that receives moneys from the Idaho Millennium Income Fund ceases operations between the effective date of this section and June 30, 2027, that center shall immediately notify the Department of Juvenile Corrections and the Budget and Policy Analysis Division of the Legislative Services Office and shall return all unexpended moneys to the Department of Juvenile Corrections as soon as practicable.

(5) Each youth assessment center that receives moneys from the Idaho Millennium Income Fund shall provide reports demonstrating the State's return on investment for moneys provided, including data-driven results on the success of the center. A uniform report template shall be created by a coalition of members that represent various youth assessment centers around the state, and all centers shall submit reports according to the template. The Idaho Safe Teen Assessment Center Coalition will provide a semi-annual report on the use of the funds. The reports shall be provided to the Budget and Policy Analysis Division of the Legislative Services Office and the Department of Juvenile Corrections no later than December 30, 2026, and June 1, 2027.

(6) If the Joint Millennium Fund Committee determines that an independent audit is needed, then such an audit is required and will occur at the expense of the associated center.

SECTION 10. IDAHO CHILDREN'S TRUST FUND. In addition to any other appropriation provided by law, and consistent with Section 39-6008, Idaho Code, there is hereby appropriated to the Department of Health and Welfare, Youth Safety and Permanency Division, $692,200 from the Idaho Millennium Income Fund to be expended for trustee and benefit payments to the Idaho Children's Trust Fund for the period July 1, 2026, through June 30, 2027.

(1) Any moneys appropriated from the Idaho Millennium Income Fund to the Department of Health and Welfare for the Idaho Children's Trust Fund shall be considered a onetime appropriation with no expectation of future financial support.

(2) Funds are appropriated for the purpose of providing mid-size grants to community-based projects throughout Idaho. Use of the Idaho Millennium Income Funds by the Idaho Children's Trust Fund shall be consistent with Chapter 60, Title 39, Idaho Code. The Department of Health and Welfare shall ensure that funds are spent in accordance with the purpose for which they are appropriated.

(3) The Idaho Children's Trust Fund will provide a semi-annual report on the use of the funds. The reports shall be provided to the Budget and Policy Analysis Division of the Legislative Services Office and the Department of Health and Welfare no later than December 30, 2026, and June 30, 2027.

SECTION 11. IDAHO COUNCIL ON DOMESTIC VIOLENCE AND VICTIM ASSISTANCE. In addition to any other appropriation provided by law, there is hereby appropriated to the Department of Health and Welfare, $3,000,000 from the Idaho Millennium Income Fund to be expended for trustee and benefit payments to the Idaho Council on Domestic Violence and Victim Assistance.

(1) Any moneys appropriated from the Idaho Millennium Income Fund for the Idaho Council on Domestic Violence and Victim Assistance shall be considered a onetime appropriation with no expectation of future financial support.

(2) Funds are appropriated for the purpose of providing support for the ten children's advocacy centers across the state. The Department of Health and Welfare shall ensure that funds are spent in accordance with the purpose for which they are appropriated.

(3) The Idaho Network of Children's Advocacy Centers will provide a semi-annual report on the use of the funds. The reports shall be provided to the Budget and Policy Analysis Division of the Legislative Services Office and the Department of Health and Welfare no later than December 30, 2026, and June 30, 2027.

SECTION 12. OFFICE OF DRUG POLICY. In addition to any other appropriation provided by law, there is hereby appropriated to the Office of Drug Policy $5,000,000 from the Idaho Millennium Income Fund for the period July 1, 2026, through June 30, 2027.

(1) Funds are appropriated for the purpose of conducting a statewide drug awareness media campaign. The Office of Drug Policy will identify a suitable vendor through the state procurement process. The Joint Millennium Fund Committee shall be provided an opportunity to review proposals, as well as be consulted in the selection process.

(2) The Office of Drug Policy will provide a semi-annual report on the uses of the funds. The reports shall be provided to the Budget and Policy Analysis Division of the Legislative Services Office no later than December 30, 2026, and June 1, 2027.

(3) A full report, including research, all data collected, and reporting metrics will be presented to the Joint Millennium Fund Committee following the conclusion of the statewide media campaign.

SECTION 13. MEDICAID CLAIMS PAYMENTS. (1) Funds are appropriated to the Department of Health and Welfare from the Millennium Income Fund for the purpose of mitigating the impact of the updated Medicaid forecast on the General Fund with no intent or expectation of Medicaid claim payments becoming a recurring expenditure of the Millennium Income Fund.

(2) Any remaining, unused moneys at the end of the fiscal year shall be returned to the Millennium Income Fund.

SECTION 14. CONDITIONS, LIMITATIONS, AND RESTRICTIONS. Appropriations made pursuant to this act are subject to the conditions, limitations, and restrictions specified in this act.

SECTION 15. An emergency existing therefor, which emergency is hereby declared to exist, this act shall be in full force and effect on and after July 1, 2026.